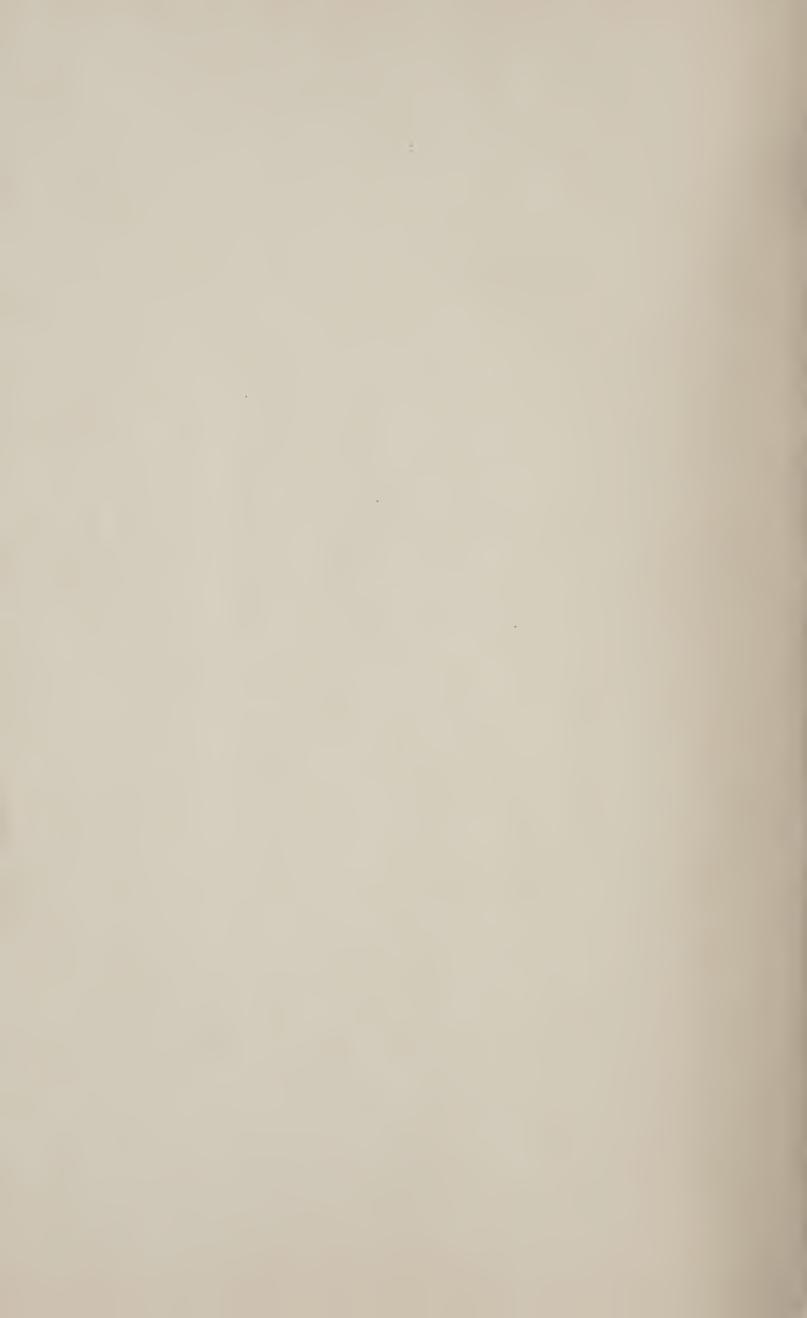
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THE ELECTION LAW OF LOUISIANA

AND THE HISTORY OF ITS ENACTMENT.

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By HUGH J. CAMPBELL,

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THE ELECTION LAW OF LOUISIANA.

A History of Suffrage in Louisiana Since Reconstruction.

NEW ORLEANS, November 21, 1876. General James A. Garfield:

DEAR SIR—One of the distinguished gentlemen from the Northern States who in company with several others had visited our State for the purpose of examining our laws on elections and the methods used in ascertaining and declaring the vote requested me to furnish an account of the origin and nature of our election laws. As this gentleman has returned North, I take the liberty to address my reply to you.

Prior to 1870 the election laws of this State were similar to those of other States; the elections were held at regularly appointed polls, and the votes counted by a certain class of officers known as judges or inspectors of elec-These officers were clothed by law with the power of making returns. This power consisted, first, of official authority to receive the votes, then count them, which counting involved the semi-judicial authority of accepting or rejecting votes, as they were legal or illegal-this power, of course, being limited by law; and the additional power of making the official certificates of the result of the vote technically called the return, this return being prima facie evidence of election. The Louisiana law in all these respects, prior to 1870, conformed in general outline to the laws of other States. under this last election held Novemelection held in 1868. In 1870 the law changed, and a wide departure taken

in the methods of election and in the powers and duties of the respective officers of election from the old law of the State and from the laws of other States. The most material change, however, and the one around which the other minor changes were grouped was this: In depriving the commissioners of elecpresiding at the several polls of the function and authority which such officers had previously exercised, of making the final and official count of the vote, and of making the certificate or return of the same, which constituted the prima facie evidence of election; then, in lessening the number of returning officers to five for the whole State, and investing these officers with the above named functions and authorities of returning officers; namely, those of making the final and official count, and the only certificate and return of election known to the law. The law then went further, and invested these five returning officers with another power, namely, when in any section or precinct of the State the election had been nullified by wholesale violence, disturbance, riot or intimidation, or by wholesale fraud, the power to examine into the nature and extent of these acts of violence or fraud: and where they had been of such a nature and extent as to render the election null and void, so to declare, and to refuse to count the so-called votes, which had thus been made null and void.

Thus stating concisely the material change made in the law of election, by the legislation of 1870, I will proceed, to state briefly some of the principal

facts in the history of the State, prior to the enacting of the law which led to this change. For a period of about five or six months prior to the election of 1868, this State was the theatre of much and widely extended violence, bloodshed and murder. Owing to many causes, probably those resulting from the war just closed, and from the dissatisfaction of a large class of people with the changes which had been wrought by the results of the war, the political opposition, during the canvass, to the Republican party took the shape of a secret and armed political society, known as the Knights of the White Camelia. By the records of the legislative committee appointed in 1868, and of the congressional committee, known as the Stevenson committee, whose was made to Congress in 1869, in which the ritual, constitution and history of this secret and armed political club were published, it will be seen that it had branches in almost every parish of the State of Louisiana. It will also be seen by reference to the report of the Stevenson committee, that there was a wide and extended terror throughout the State among Republicans, and especially colored people, and that the chief instrumentality of spreading this terror was this secret political organization.

By reference to the same report it will also be seen that planters and merchants throughout the State bound themselves in resolutions and in clubs to proscribe in business and in employment persons who voted against the Democratic party. By reference to the same authority it will be seen, by extracts from the different Democratic newspapers of the time in this State, that the Democratic press of the State in some cases advocated violence and bloodshed for political ends; in other cases covertly and secretly encouraged it, and in no case openly condemned it. Extracts from the New Orleans Times, New Orleans Picayune, New Orleans Crescent. New Orleans Commercial Bulletin, St. Martin Courier, Shreveport Times, Planters' Banner, Baton Rouge Democratic newspaper and Alexandria Democratic newspaper; and reference to the files of that year of these papers, will give abundant and astonishing proof as to the extent to which the newspaper press went in countenancing and encouraging bloodshed for political ends.

During that year, from September until November, five horrible massacres of colored people were perpetrated by the Democrats. On the twenty-eighth of September, 1868, in the parish of St. Landry, a massacre occurred of colored people, which lasted from three to six days, and during which from 200 to 300 people were killed; between the twentieth and thirtieth of September, a similar massacre occurred in the parish of Bossier, which lasted from three to four days, during which over 200 colored people were killed; in the parish of Caddo, in the month of October, over forty colored people were killed; in the parish of Jefferson, in the month of October, forty persons were killed and wounded; in the parish of St. Bernard, in the month of October, another horrible massacre occurred, which lasted for three days, during which over 100 people were killed and wounded; in the parish of Orleans, in the months of September and October, two attacks were made upon Republican processions, during which about sixty persons were killed; in the parish of St. Mary, in October, 1868, the sheriff and parish judge, both Republicans, were publicly assassinated at their houses by an armed body of men in the town of Franklin; similar acts of violence, and other outrages were perpetrated upon colored and white Republicans in thirty-five parishes of the State, a record of which is contained in the legislative and congressional reports to which I have referred. The total summing up of the murders that took place for political reasons, in the months of September, October and November, 1868, as taken from official souces, is over 1000 persons.

By the official registration of that year the following parishes had the number of Republican votes set opposite their names:

Orleans	.15,005
Avoyelles	. 1,228
East Baton Rouge	. 2,835
Bienville	940

Raggion	
Bossier	and two in each parish, except one which
Calcasieu	gave nine. The table is given below:
Caldwell 435 Catahoula 861	Republican Republican vote regis-
Claiborne	tered, spring, Grant, No-
De Soto	1868. vember, 1868. Bienville 940 1
Feliciana, East	Bossier
Franklin 579	Caddo
Jackson	Claiborne
Jefferson 3,562 Latayette 745	Morehouse
Morehouse	Sabine 321 St. Bernard 679
Sabine 321 St. Bernard 679	Union 661 1
St. Helena	Total
St. Landry 3,069	
St. Martin 1,605 St. Tammany 556	Out of seven of the above parishes in
Union	which there were 7253 Republican regis-
Vermilion	tered votes, there was not one vote cast for
Washington 263 Winn 243	Grant. The table is given below:
descriptions of the same	Republican Republican vote regis- vote 10r
Total	tered spring, Grant, No- 1868. vember, 1868.
Now, in the presidential election held in	De Soto
November, 1868, the vote for Grant was,	Franklin
in the same parishes, as follows:	Lafayette 745
*	St. Landry
Orleans 276 Avoyelles 520	Vermilion
Baton Rouge, East	
Bienville	Total 7,253
Bossier	These parishes have since cast the fol-
Caddo	l
Caddo	lowing Republican vote. In 1870, for
Calcasieu	Graham, Auditor:
Calcasieu9	Graham, Auditor: Orleans17,454
Calcasieu 9 Caldwell 28 Catahoula 150 Claiborne 2 De Soto none	Graham, Auditor: Orleans
Calcasieu 9 Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136	Graham, Auditor: Orleans
Calcasieu 9 Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none	Graham, Auditor: 17,454 Orleans
Calcasieu 9 Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none	Graham, Auditor: 17,454 Orleans
Calcasieu 9 Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none	Graham, Auditor: 17,454 Avoyelles
Calcasieu 9 Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none Jefferson 672 Latayette none Morehouse 1	Graham, Auditor: 17,454 Avoyelles 1,823 East Baton Rouge 2,440 Bienville 93 Bossier 732 Caddo 1,319 Calcasieu 3 Caldwell 340 Catahoula 459
Calcasieu 9 Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none Jefferson 672 Latayette none Morehouse 1 Sabine 2	Graham, Auditor: 17,454 Avoyelles. 1,823 East Baton Rouge. 2,440 Bienville. 93 Bossier. 732 Caddo. 1,319 Calcasieu. 3 Caldwell. 340 Catahoula. 459 Claiborne. 523 De Soto. 1,032
Calcasieu 9 Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none Jefferson 672 Latayette none Morehouse 1 Sabine 2 St. Bernard 1 St. Helena 136	Graham, Auditor: 17,454 Avoyelles 1,823 East Baton Rouge 2,440 Bienville 93 Bossier 732 Caddo 1,319 Calcasieu 3 Caldwell 340 Catahoula 459 Claiborne 523 De Soto 1,032 Feliciana East 1,273
Calcasieu 9 Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none Jefferson 672 Latayette none Morehouse 1 Sabine 2 St. Bernard 1 St. Helena 136 St. Landry none	Graham, Auditor: 17,454 Avoyelles 1,823 East Baton Rouge 2,440 Bienville 93 Bossier 732 Caddo 1,319 Calcasieu 3 Caldwell 340 Catahoula 459 Claiborne 523 De Soto 1,032 Feliciana, East 1,273 Feliciana, West 1,174 Franklin 226
Calcasieu 9 Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none Jefferson 672 Latayette none Morehouse 1 Sabine 2 St. Bernard 1 St. Helena 136 St. Landry none St. Martin 25	Graham, Auditor: 17,454 Avoyelles 1,823 East Baton Rouge 2,440 Bienville 93 Bossier 732 Caddo 1,319 Calcasieu 3 Caldwell 340 Catahoula 459 Claiborne 523 De Soto 1,032 Feliciana, East 1,273 Feliciana, West 1,174 Franklin 226 Jackson 301
Calcasieu 9 Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none Jefferson 672 Latayette none Morehouse 1 Sabine 2 St. Bernard 1 St. Helena 136 St. Landry none St. Martin 25 St. Tammany 470 Union 1	Graham, Auditor: 17,454 Avoyelles. 1,823 East Baton Rouge. 2,440 Bienville. 93 Bossier. 732 Caddo. 1,319 Calcasieu. 3 Caldwell. 340 Catahoula. 459 Claiborne. 523 De Soto. 1,032 Feliciana, East. 1,273 Feliciana, West. 1,174 Franklin. 226 Jackson. 301 Jefferson. 2,011
Calcasieu 9 Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none Jefferson 672 Latayette none Morehouse 1 Sabine 2 St. Bernard 1 St. Helena 136 St. Landry none St. Martin 25 St. Tammany 470 Union 1 Vermition none	Graham, Auditor: 17,454 Avoyelles. 1,823 East Baton Rouge. 2,440 Bienville. 93 Bossier. 732 Caddo. 1,319 Calcasieu. 3 Caldwell. 340 Catahoula. 459 Claiborne. 523 De Soto. 1,032 Feliciana, East. 1,273 Feliciana, West. 1,174 Franklin. 226 Jackson. 301 Jefferson. 2,011 Lafayette. 145 Morehouse. 516
Calcasieu 9 Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none Jefferson 672 Latayette none Morehouse 1 Sabine 2 St. Bernard 1 St. Helena 136 St. Landry none St. Martin 25 St. Tammany 470 Union 1	Graham, Auditor: 17,454 Avoyelles. 1,823 East Baton Rouge. 2,440 Bienville. 93 Bossier. 732 Caddo. 1,319 Calcasieu. 3 Caldwell. 340 Catahoula. 459 Claiborne. 523 De Soto. 1,032 Feliciana, East. 1,273 Feliciana, West. 1,174 Franklin. 226 Jackson. 301 Jefferson. 2,011 Lafayette. 145 Morehouse. 516 Sabine. 432
Calcasieu 9 Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none Jefferson 672 Latayette none Morehouse 1 Sabine 2 St. Bernard 1 St. Helena 136 St. Landry none St. Martin 25 St. Tammany 470 Union 1 Vermition none Washington none Winn 43	Graham, Auditor: 17,454 Avoyelles 1,823 East Baton Rouge 2,440 Bienville 93 Bossier 732 Caddo 1,319 Calcasieu 3 Caldwell 340 Catahoula 459 Claiborne 523 De Soto 1,032 Feliciana, East 1,273 Feliciana, West 1,174 Franklin 226 Jackson 301 Jefferson 2,011 Lafayette 145 Morehouse 516 Sabine 432 St. Bernard 377
Calcasieu 9 Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none Jefferson 672 Latayette none Morehouse 1 Sabine 2 St. Bernard 1 St. Helena 136 St. Landry none St. Martin 25 St. Tammany 470 Union 1 Vermition none Washington none	Graham, Auditor: 17,454 Avoyelles. 1,823 East Baton Rouge. 2,440 Bienville. 93 Bossier. 732 Caddo. 1,319 Calcasieu. 3 Caldwell. 340 Catahoula. 459 Claiborne. 523 De Soto. 1,032 Feliciana, East. 1,273 Feliciana, West. 1,174 Franklin. 226 Jackson. 301 Jefferson. 2,011 Lafayette. 145 Morehouse. 516 Sabine. 432 St. Bernard. 377 St. Helena. 435 St. Landry. 304
Calcasieu 9 Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none Jefferson 672 Latayette none Morehouse 1 Sabine 2 St. Bernard 1 St. Helena 136 St. Landry none St. Martin 25 St. Tammany 470 Union 1 Vermition none Washington none Winn 43	Graham, Auditor: 17,454 Avoyelles 1,823 East Baton Rouge 2,440 Bienville 93 Bossier 732 Caddo 1,319 Calcasieu 3 Caldwell 340 Catahoula 459 Claiborne 523 De Soto 1,032 Feliciana, East 1,273 Feliciana, West 1,174 Franklin 226 Jackson 301 Jefferson 2,011 Lafayette 145 Morehouse 516 Sabine 432 St. Bernard 377 St. Helena 435 St. Landry 304 St. Martin 525
Calcasieu 9 Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none Jefferson 672 Latayette none Morehouse 1 Sabine 2 St. Bernard 136 St. Helena 136 St. Martin 25 St. Tammany 470 Union 1 Vermition none Washington none Winn 43 Total 5,360	Graham, Auditor: 17,454 Avoyelles 1,823 East Baton Rouge 2,440 Bienville 93 Bossier 732 Caddo 1,319 Calcasieu 3 Caldwell 340 Catahoula 459 Claiborne 523 De Soto 1,032 Feliciana, East 1,273 Feliciana, West 1,174 Franklin 226 Jackson 301 Jefferson 2,011 Lafayette 145 Morehouse 516 Sabine 432 St. Bernard 377 St. Helena 435 St. Landry 304 St. Martin 525 St. Tammany 433 Union 351
Calcasieu 9 Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none Jefferson 672 Latayette none Morehouse 1 Sabine 2 St. Bernard 1 St. Helena 136 St. Landry none St. Martin 25 St. Tammany 470 Union 1 Vermition none Washington none Winn 43 Total 5,360 So that out of 47,923 registered Republican voters in the foregoing parishes,	Graham, Auditor: 17,454 Avoyelles. 1,823 East Baton Rouge 2,440 Bienville. 93 Bossier. 732 Caddo. 1,319 Calcasieu. 3 Caldwell. 340 Catahoula. 459 Claiborne. 523 De Soto. 1,032 Feliciana, East. 1,273 Feliciana, West. 1,174 Franklin. 226 Jackson. 301 Jefferson. 2,011 Lafayette. 145 Morehouse. 516 Sabine. 432 St. Bernard. 377 St. Helena. 435 St. Landry. 304 St. Martin. 525 St. Tammany. 433 Union. 351 Vermilion. 127
Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none Jefferson 672 Latayette none Morehouse 1 Sabine 2 St. Bernard 1 St. Helena 136 St. Landry none St. Martin 25 St. Tammany 470 Union 1 Vermition none Washington none Winn 43 Total 5,360 So that out of 47,923 registered Republican voters in the foregoing parishes, who had voted, in the spring previously,	Graham, Auditor: 17,454 Avoyelles 1,823 East Baton Rouge 2,440 Bienville 93 Bossier 732 Caddo 1,319 Calcasieu 3 Caldwell 340 Catahoula 459 Claiborne 523 De Soto 1,032 Feliciana, East 1,273 Feliciana, West 1,174 Franklin 226 Jackson 301 Jefferson 2,011 Lafayette 145 Morehouse 516 Sabine 432 St. Bernard 377 St. Helena 435 St. Landry 304 St. Martin 525 St. Tammany 433 Union 351 Vermilion 127 Washington 81
Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none Jefferson 672 Latayette none Morehouse 1 Sabine 2 St. Bernard 1 St. Helena 136 St. Landry none St. Martin 25 St. Tammany 470 Union 1 Vermition none Washington none Washington none Washington none Washington none Winn 43 Total 5,360 So that out of 47,923 registered Republican voters in the foregoing parishes, who had voted, in the spring previously, at the election held, for the Republican	Graham, Auditor: 17,454 Avoyelles
Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson 672 Latayette none Morehouse 1 Sabine 2 St. Bernard 1 St. Helena 136 St. Landry none St. Martin 25 St. Tammany 470 Union 1 Vermition none Washington none Washington none Winn 43 Total 5,360 So that out of 47,923 registered Republican voters in the foregoing parishes, who had voted, in the spring previously, at the election held, for the Republican candidate for Governor, only 5360	Graham, Auditor: 17,454 Avoyelles 1,823 East Baton Rouge 2,440 Bienville 93 Bossier 732 Caddo 1,319 Calcasieu 3 Caldwell 340 Catahoula 459 Claiborne 523 De Soto 1,032 Feliciana, East 1,273 Feliciana, West 1,174 Franklin 226 Jackson 301 Jefferson 2,011 Lafayette 145 Morehouse 516 Sabine 432 St. Bernard 377 St. Helena 435 St. Landry 304 St. Martin 525 St. Tammany 433 Union 351 Vermilion 127 Washington 81
Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none Morehouse 1 Sabine 2 St. Bernard 1 St. Helena 136 St. Landry none St. Martin 25 St. Tammany 470 Union 1 Vermition none Washington none Washington none Winn 43 Total 5,360 So that out of 47,923 registered Republican voters in the foregoing parishes, who had voted, in the spring previously, at the election held, for the Republican candidate for Governor, only 5360 votes were cast for Grant. Out of	Graham, Auditor: 17,454 Avoyelles 1,823 East Baton Rouge 2,440 Bienville 93 Bossier 732 Caddo 1,319 Calcasieu 3 Caldwell 340 Catahoula 459 Claiborne 523 De Soto 1,032 Feliciana, East 1,273 Feliciana, West 1,174 Franklin 226 Jackson 301 Jefferson 2,011 Lafayette 145 Morehouse 516 Sabine 432 St. Bernard 377 St. Helena 435 St. Martin 525 St. Tammany 433 Union 351 Vermilion 81 Winn 81 Total 35,010 IN 1872 FOR KELLOGG, GOVERNOR.
Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none Morehouse 1 Sabine 2 St. Bernard 1 St. Helena 136 St. Landry none St. Martin 25 St. Tammany 470 Union 1 Vermition none Washington none Washington none Winn 43 Total 5,360 So that out of 47,923 registered Republican voters in the foregoing parishes, who had voted, in the spring previously, at the election held, for the Republican candidate for Governor, only 5360 votes were cast for Grant. Out of nine of the above parishes, in which there	Graham, Auditor: 17,454 Avoyelles 1,823 East Baton Rouge 2,440 Bienville 93 Bossier 732 Caddo 1,319 Calcasieu 3 Caldwell 340 Catzhoula 459 Claiborne 523 De Soto 1,032 Feliciana, East 1,273 Feliciana, West 1,174 Franklin 226 Jackson 301 Jefferson 2,011 Lafayette 145 Morehouse 516 Sabine 432 St. Bernard 377 St. Helena 435 St. Martin 525 St. Tammany 433 Union 351 Vermilion 127 Washington 81 Total 35,010 IN 1872 FOR KELLOGG, GOVERNOR Orleans 14,043
Caldwell 28 Catahoula 150 Claiborne 2 De Soto none Feliciana, West 1,136 Feliciana, East 644 Franklin none Jackson none Morehouse 1 Sabine 2 St. Bernard 1 St. Helena 136 St. Landry none St. Martin 25 St. Tammany 470 Union 1 Vermition none Washington none Washington none Winn 43 Total 5,360 So that out of 47,923 registered Republican voters in the foregoing parishes, who had voted, in the spring previously, at the election held, for the Republican candidate for Governor, only 5360 votes were cast for Grant. Out of	Graham, Auditor: 17,454 Avoyelles 1,823 East Baton Rouge 2,440 Bienville 93 Bossier 732 Caddo 1,319 Calcasieu 3 Caldwell 340 Catahoula 459 Claiborne 523 De Soto 1,032 Feliciana, East 1,273 Feliciana, West 1,174 Franklin 226 Jackson 301 Jefferson 2,011 Lafayette 145 Morehouse 516 Sabine 432 St. Bernard 377 St. Helena 435 St. Martin 525 St. Tammany 433 Union 351 Vermilion 81 Winn 81 Total 35,010 IN 1872 FOR KELLOGG, GOVERNOR.

Bienville	Franklin
Bossier	Jackson
Caddo	Jefferson
Calcasieu	Lafayette
Caldwell	Morehouse
Claiborne	St. Bernard. 898
De Soto	St. Helena
Feliciana, East	St. Landry 3.890
Feliciana, West	St. Martin
Franklin	St. Tammany 759
Jackson	Union
Jefferson 1,732 Lafavette 482	
Lafayette 482 Morehouse 1,262	Washington
Sabine	AA TITITIO
St. Bernard	Total
St. Helena 541	
St. Landry	I have thus traced the history of these
St. Martin 718	bulldozed parishes from 1868, and have
St. Tammany 112 Union 489	shown that they had a registered colored
Union	vote of 59,737 in 1876, and a registered
Washington	_
Winn	Republican vote of 47,923 in 1868, and
· · · · · · · · · · · · · · · · · · ·	that in all the years in which a peaceable
Total36,666	election has been held in these parishes
IN 1874 VOTE FOR DUBUCLET, TREASURER.	they have cast a uniform Republican vote
Orleans	of from 33,000 to 37,000, and yet that these
Avoyelles	
East Baton Rouge	same parishes in 1868 only gave Grant 5360
Bienville, (thrown out for violence)	votes. This, taken in connection with
Bossier	the history of the events of 1868, of which
Calcasieu	I have given a brief recital, all of which
Caldwell	is corroborated by official records, will
Catahoula 736	
Claiborne	establish conclusively and beyond all
De Soto, (no returns received)	doubt in the mind of every candid person
Feliciana, West	the facts which Republicans have
Franklin	charged: that the Republican vote of
Jackson 37	these parishes in 1868 was forcibly and
Jefferson	_
Lafayette 530	violently suppressed by acts of bloodshed,
Morehouse	murder and massacre.
St. Bernard	These facts led to the election law of
St. Helena	1870, and it was to prevent the recurrence
St. Landry	of similar acts that the law was intended.
St. Martin 704 St. Tammany 581	In this connection, and before passing
St. Tammany 581 Union 432	
Vermilion	on, and while I am engaged in tables, let
Washington 125	me give the vote of fifteen bulldozed par-
Winn, (thrown out for violence)	ishes in 1876. These parishes are East
Total 22 519	Baton Rouge, Bienville, Caldwell, Clai-
Total	borne, East Feliciana, West Feliciana,
The Republican registration for 1876 in	Franklin, Grant, Jackson, Morehouse,
those parishes is as follows:	
Orleans23,485	Richland, Union, Washington and Winn.
Avoyelles	The Republican registration of these
East Baton Rouge	parishes in 1868 was as follows:
Bien ville	Baton Rouge, East
Caddo	Bienville
Calcasieu	Cald well 435
Caldwell 516	Claiborne 1,659
Catahoula 993	Feliciana, East
Claiborne	Feliciana, West
De Soto	Franklin
Feliciana, West	Jackson

Morehouse	Caldwell 516
Ouachita	Claiborne
Richland (not organized)	Feliciana, East 2,127
Union	Feliciana, West
Washington 263	Franklin
Winn	Grant
	Jackson 314
Total	
1000114,455	
In 1870 the same parishes gave the fol-	Ouachita
	Richland 885
lowing Republican vote:	Union
D 4 D 7 F 4	Washington 250
Baton Rouge, East	Winn
Bienville	\$1000 Park 1000
Caldwell 340	Total
Claiborne 523	
Feliciana, East	Thus we have seen that these fifteen
Feliciana, West	
Franklin	parishes have a registered Republican
Grant	vote of 17,726, and in peaceful years have
Jackson	
	cast a Republican vote of from 9300 to
Morehouse	12,500. And yet these same fifteen par-
Ouachita	
Richland, not organized.	ishes under the reign of terror, caused by
Union	the Knights of the White Camelia in
Washington 81	}
Winn 81	1868, only cast 3935 Republican votes, as
·	will be seen by the following table:
Total	
	Baton Rouge, East 1247
These same parishes in 1872 gave a Re-	Bien ville 1
nublican Hoto of	Caldwell 28
publican vote of—	Claiborne 2
Baton Rouge, East	Feliciana, East 644
Bienville 428	Feliciana, West 1136
Caldwell 369	Franklin none
Claiborne	Grant (not organized).
Feliciana, East	Jacksonnone
Feliciana, West	Morehouse
Franklin 268	Ouachita 832
	Dichland (not appenied)
WI WILL BUT TO THE STATE OF THE	Richland (not organized).
	Union 1
Morehouse	Washingtonnone
Ouachita	Winn
Richland 218	
Union	Total
Washington 176	And now these same fifteen parishes
Winn 109	
	under the reign of terror in 1876 caused
Total12,555	by the bulldozers, cast only 5758 Repub-
These parishes in 1874 gave the follow-	lican votes, as claimed by the Democrats,
	as will be seen by the following table:
ing Republican vote:	
Baton Rouge, East	Baton Rouge, East 1651
Bienville (thrown out for violence)	Bienville
Caldwell	Caldwell
Card word	Claiborno
Olahootho	Feliciana, East
E Olloward, Edward Transfer	Feliciana, West
Feliciana, West	Franklin
Franklin 114	Grant 322
Grant (thrown out for violence)	
Jackson 37	
Morehouse 1.017	
Ouachita	Ouachita 781
Richland 146	Richland
Union	Union
Washington 125	Washington
Winn (thrown out for violence)	Winn 78
WILL CHIOWH ONE TOT ALGIOMOGICS	saa Minorana
(Data) 10.916	T otal 5758
Total	
The registration in these same parishes	Is not the coincidence striking?
9	Now, to bring out still more clearly the
for 1876, colored, is as follows:	
Baton Rouge, East	true disparity between the true Repub-
Dalou Rougo, Paso	licen weter of these manighes and this mus
Diamerilla	I lican vote of these parishes and this pre-
Bienville 612	lican vote of these parishes and this pre-

tended vote under a reign of murder, I add the following table taken from the official census of persons over the age of twenty-one in those parishes, made in 1875:

OFFICIAL CENSUS OF VOTERS—BLACK MALES OVER THE AGE OF TWENTY-ONE.

Baton Rouge, East 2,955
Bienville
Caldwell 456
Claiborne
Feliciana, East
Feliciana, West
Franklin
Grant
Jackson
Morehouse
Ouachita
Richland861
Union
Washington
Winn
Total

By this same official return of the census of voters it is shown that the total number of white voters in the State is 84,167, and the total number of black voters is 104,192.

The disparity between the Republican vote in these parishes as shown by the registration and the election before that, for President in 1868, and as again shown by the registrations and elections subsequent to 1868, is something enormous. Taken in connection with the history of the times, as I have given it, the claim of the Republicans that this disparity was occasioned by overwhelming and wholesale violence, bloodshed and murder, and the intimidation resulting therefrom, seems clear to be conclusive. In the Legislature question was raised 1869 the was considered how a lawful remedy could be best applied, which would prevent the occurrence of such a state of things.

The problem before the Legislature was this: In a state of things where secret political and semi-military associations, violent political feeling and the absence of the usual restraints of law and social order, could thus revolutionize by wholesale violence whole parishes, and make the elections held therein a mere mockery and farce, lacking every requisite of an election, what changes in the law

should be made to counteract and remedy these wrongs?

The principle of law recognized in this country and in England, which governs elections, is this: The first essential element of an election is freedom of choice. The ticket voted is not the vote, nor is the ticket in the ballot box the vote. What constitutes the ticket in the ballot box a vote, is the act of the voter in putting it in the box, at the lawfully appointed time, before the lawfully appointed officers for that purpose, and of his own free will and choice. Another principle of law well recognized is, that violence and force at an election renders such election null and void. That principle is well laid down and illustrated in Cushing's "Law and Practice of Legislative Assemblies," in which the authorities are numerously cited.

There was no question that in such a state of facts as had occured in the parishes above named the election was an absolute nullity. There was no difficulty in declaring this. The problem was how and where to lodge the authorito legally ascertain this nullity before the returns were duly made and declared. In any ordinary condition of affairs, and in most of the States, the remedy could have been made by enlarging the jurisdiction of the ordinary returning officers. The returning officer of an election in the United States is neither an executive, nor a ministerial, nor a judicial officer. He is an officer whose duties and functions are peculiar to a government whose offices are filled by elections, and whose citizens on the days of election perform the high governmental function of voting. The voter on that day acts as a high and integral part of the government. In this act he is performing his individual portion of a grave and tremendous governmental act. The returning officers on that day perform duties which are, some of them, ministerial some of them executive, and some of them judicial in their qualities. There was nothing in the nature or extent of powers which might legally be imposed on returning officers which could have prevented

General Assembly from vesting the judges of election at the various polls with the powers necessary to have enabled them to have rejected votes openly and palpably presented under duress and coercion; and in case where an extensive conspiracy and wholesale terrorism should prevent a whole neighborhood or parish from voting at all, from clothing the returning officers with power to so certify the facts that an ordinary canvassing board could have rejected the pretended result of such election as a nullity. But the difficulty here met was this: The same violence and force which could intimidate and prevent whole neighborhoods and parishes from voting, would also, in the nature of the case, as it had done in practice, overcome and intimidate the local returning officers, so that they would not perform their duties, and thus, practically, the proposed remedy would be of no effect. It was for this reason, that the Legislature of 1869 and 1870, took away from the commissioners of election all the functions of returning officers and left them merely ministerial and clerical officers to perform certain intermediary acts in election, the between the first deposit of the votes and the final count of the same by the proper returning officers. And in order to remove the returning officers from the theatre of such scenes of violence and intimidation, and to place them in a position where they would be able in security and perfect freedom to exercise their duties, the Legislature took all these powers of making returns, of counting the votes and of declaring the result of elections, from these scattered local officers, and vested them wholly and completely in five persons to be chosen as directed by law, who were to be the sole returning officers for all elections in the State; and then to these five returning officers the Legislature gave the additional power, when assembled together, of receiving and determining evidence as to fraud, intimidation and violence which had nullified any election at any poll or in any parish; and where this had been sufficient under the law to render the election null at any poll, or at

any number of polls, to ascertain this nullity, and when ascertained to declare it, and to carry it into effect by rejecting from the count the votes so made null and void.

This fundamental change in the number and authority of the returning officers, is the only feature in which the election law of Louisiana differs materially from those of other States. The other differences are merely those of details to carry out and enforce this feature.

As a member of the Senate, in the General Assembly which enacted this law, and as chairman of the committee from which it was reported, it became my duty to prepare and draft the bill, which afterwards became a law. Act No. 100, approved March 16, 1870, is the law thus passed. It was written and drafted solely and exclusively by me, and under my direction. Of the original sections of the act, which embodied this distinctive feature, to which I have referred, which are sections one, five, twenty-nine, thirty, thirty-five, fifty-one, fifty-two, fifty-three, fifty-four, fifty-five and fifty-six, I was the author. This act was afterward amended and re-enacted in 1872, by act No. 98, approved November 20, 1872. Section one of this act is the same as in the original act; section five of the original act is section seven of the new act; section twenty-nine of the original act is section twenty-six of the new act; section thirty of the original act was repealed; section thirtyfive of the original act is embodied in sections twenty-nine and one of the new act; sections fifty-one and fifty-two of the old act were embodied in sections fifty-six, fifty-seven and fifty-eight of the new act; section fifty-three of the old act is section forty-three of the new act; section fiftyfour, altered and amended, is section two of the new act; section fifty-five of the old act is section three of the new act; section fifty-six of the old act is section forty-four of the new act. The only material change made by the new act, was the change in the manner by which these five returning officers should be selected. The principal theory of the act of 1872, and its distinctive features, are identical with those of the act of 1870. Act No. 19 of 1873, and act No. 7 of 1875, amended the act of 1872 somewhat in relation to the appointment of commissioners of election. The act of 1870 made the commissioners appointive by the supervisors of registration; the act of 1872 made them appointive by the police juries of the several parishes; and the acts of 1873 and 1875 again made them appointive by the supervisors of registration.

It will be seen that these five returning officers are neither a canvassing board nor a returning board; and therefore there is no analogy between their powers and functions and those of canvassing boards of other States. These five officers are the returning officers of the State for all elections. There are no returns and can be none, of any election which these officers but the returns make. In the of the eye they are present at each poll. The commissioner who receives the vote and counts it, makes his sworn statement to them of that count. He is simply the intermediary functionary between the voter and these officers, who receive and count and return his vote. The commissioners make no returns; they have none of the judicial functions which belong to the returning officers; they simply receive and count the tickets, and make a sworn statement of their count to the returning officers. Their functions are exclusively clerical and ministerial. It is the returns of these five officers, and these alone, which, under the law, constitute the prima facie evidence of the result of the election. Their power to inquire into and determine the results of violence and intimidation where alleged, is not the power of counting out or counting in votes, but the power to decide whether alleged votes are votes not; it is the power to examine into cases where an election has already been nullified by acts of violence and so forth, and if the nullity is proved according to law, to ascertain and declare that nullity. These powers do not differ in their nature and character from those vested in returning officers by the laws of other States; they differ only in the extent to which these powers may be exercised. That extent is enlarged by our law to meet the peculiar circumstances and exigencies of our political condition as I have above described it.

I will simply add that the question with regard to certain parishes of State known as the bulldozed parishes, is not whether their votes shall be counted out or counted in; it is whether the tickets deposited in the ballot boxes in these parishes on the day of the election were votes or not votes. I believe that if a true and impartial history of the events which have occurred in any one of these parishes should be given, which should include an account of the secret or open armed political societies; which should include a history of the murders, whippings, assassinations, burnings and other acts of outrage and violence, traceable directly to political reasons, and committed for political objects; which should also include the evidence of the colored people of those parishes themselves as to attempts made to force them to join Democratic clubs and to vote the Democratic ticket, or to abstain from voting the Republican ticket; and which should also include a tabular statement of the census and registration and previous votes of these parishes, it will appear conclusively to every candid and impartial mind, that the occurrences 1868 have been repeated these parishes in 1876, and that in law and in fact there was no election at most of the polls in these parishes; and that the ballot boxes, instead of containing votes, contain simply the records of an organized, premeditated and deliberate system of violence and intimidation such as has no parallel in any other State of the Union, excepting those States where the difference in population and the political lines drawn between the populations are similar to those existing

I see in the Chicago *Tribune* of November 18 a supposed case stated in Chicago to illustrate these late elections in Louisiana. It is as follows:

Let us see if we can bring home the existing state of things in the bulldozed parishes of Louislana to the comprehension of our Democratic readers in this city. We premise that the colored men in the South are as nearly unanimously Republican as the Catholic Irish are Democrats. It requires fully as much persuasion to change a Southern negro into a Democrat as it would here in Chicago to change a Demo-cratic Irishman into a Republican. Bridgeport casts about 3100 Democratic votes and 1100 Republican votes; of the former per-haps 3000 are Irish Catholics, and of the haps 3000 are Irish Catholics, and of the latter 1075 are Protestants. Suppose on the morning after the election it had been announced that Bridgeport had voted as follows: Hayes and the whole Republican ticket, 1753; Tilden and the Democratic ticket 3—what would the Times have said? How would Perry H. Smith, General Cameron and Miles Kehoe have talked? What aninion would Cantain Connet Tom Felow epinion would Captain Connet, Tom Foley, Mike Evans and Dave Thornton give of the causes that produced such a result? The astonishment of the Republicans of New Orleans was equally great when they learned that the overwhelming Republican parish of East Feliciana had been returned 1753 for Tilden and 3 for Hayes, when every man in Louisiana knows there is a Republican majority in the parish of between 1000 and 2000. Suppose, furthermore that the Luich sixth word had been remore, that the Irish sixth ward had been return 500 majority for Hayes, the case would have been no worse than the return of 800 Democratic majority from West Feliciana instead of 1800 Republican, which it can give. Suppose the Irish seventh had been returned at 600 majority for Hayes and the Irish eight ward at 1070 for Hayes, instead of 1400 and 1800 for Tilden, then you have a parallel case to what was done in Morehouse and Ouachita parishes against the Republicans. The registered vote in West Feliciana is 406 Democrats and 2248 Republicans, and yet this parish, with its 1642 Republican majority, is returned by the Confederate thieves who conducted the election as having east 465 majority for Sam Tilden! The registered vote of Morehouse parish is 238 Democrats and 1820 Benublications. parish is 938 Democrats and 1830 Republicans, but it is returned by the scoundrels who bulldozed it at 528 for Tilden! Ouachita parish has 925 registered Democratic votes and 2167 Republicant but the bulldozed in the scoundress of t lican, but the bulldozers have returned a majority of 1070 for Tilden! No man but an ingrained scoundrel will uphold, justify or defend fraud, corruption and villainy of this sort. Of course the Returning Board, upon proof of these alleged frauds, must throw out the spurious majority returned in those bulldozed parishes, and, while this is as far as the law allows them to proceed, yet then the Republicans will be deprived of the 5000 majority they have in those parishes. And now the country is threatened with civil war by the Democrats who expect office or have bets pending if the fraudulent votes of those bullbozed parishes are rejected and Tilden thereby loses the State of Louisiana!

The illustration is a forcible and true one in almost all particulars, but it lacks

one very essential feature which belongs to the real case as it exists in Louisiana.

I will complete the illustration of the Chicago Tribune by adding the missing feature: Suppose that in Bridgeport, some twelve months before the election, Tom Foley should have been hung by a Republican mob in the public square of the city. And suppose that Mike Evans, while on a visit to Peoria, had been kidnapped by a mob of Chicago Republicans at night, under the pretext of a pretended warrant, and had been bound and tied to a horse and carried by his captors out of Peoria on the road toward Chicago.

And suppose that while on his way to the latter city in the hands of his captors, another mob of Chicago Republicans, having come from that city for the purpose, should have taken him from the hands of his first captors and tied him to a tree and shot him to death with a hundred bullets?

Suppose, then, that the Chicago Republicans had organized themselves into secret military organizations, with captains, majors and colonels, and with rifles and ammunition. Suppose, then, that they had driven every Democratic official in Chicago out of the county, after having forced them to resign their offices? Suppose, then, that these Republican bulldozers had ridden through Bridgeport in armed bands nightly for twelve months prior to the election? Suppose that during these night rides they had shot thirty or fifty Catholic Irish; had whipped a couple of hundred more; had driven from the county Perry Smith, General Cameron, Miles Kehoe, Captain Connett, Dave Thornton and every other prominent Catholic Irish Democrat in the city?

Suppose they had broken up every Irish Democratic club?

Suppose that they had burned several Irish Democratic houses?

Suppose that they had united in a league to retuse every Democratic Irishman employment?

Suppose that they had threatened to discharge every one of them that were already in employment?

Suppose that they had sought to compel them to join the Republican clubs by making that a condition of their immunity from further persecution, calling this protection.

And then suppose that the Republicans owned all the property, the stores, the banks, the railroads, the telegraphs, the newspapers, the schools and everything,

And suppose that the Irish Catholic Democrats were ignorant, uneducated and poor, so poor that they were in absolute dependance from day to day upon their employers for their rations of bread and meat.

Add this to the illustration above, and it will be somewhat of a parallel with the cases in East Feliciana and some other parishes in Louisiana.

I may be allowed to add that in my judgment the gravest feature of the situation as to our State and the whole country is this: The issue, to my mind, presented by the two political parties in this section of the country to the rest of the country is this: Shall political parties be allowed to subsist in this State upon the same conditions that they exist in other Statesthat is, shall the right of every citizen and suffragan to participate in the government on election day, to assist and cooperate in societies and clubs and organizations of his political party be recognixed, guaranteed, and made an honest, actual fact, so that whether it be a white man and a Democrat, or a black man and a Republican, each one shall be allowed in the most perfect freedom and security to join and act with his political associates, as his own interest and wishes or prejudices shall induce him, without other influences being brought to bear upon him than are brought to bear upon a citizen and suffragan in any other State?

In this case the black voters would be treated just as the white, Irish or German, or Scandinavian voters in any Northern State. No extraneous pressure; no conspiracy to force them to vote against their predilections or wishes; no attempts to compel them to vote against their wishes in the interest of their employers would be allowed. If not allowed, this State, and several other Southern States, are honestly and lawfully Republican by large majorities.

On the other hand, if the attempt of the Democrats to obtain control of this State in a manner similar to that in which the control of Mississippi has been gained should be successful, we shall have then the spectacle before the country of a solid white vote marshaled and led by the most extreme and bitter elements of that vote, and having under their complete control a dark mass of semi-serf, black voters, voting under orders as they used to work under orders. In addition to this, that control once having been obtained, we will also find a large respectable white element, composed of conservative, law-abiding, peaceful white business men and citizens, who by the same order of terror which drives the negro to vote against his wishes and for his master, will also be compelled to keep silence and tacitly to submit to a condition of things of which they honestly disapprove.

Should this latter condition of affairs obtain, there will then be a solid white South governed by the leading ultra spirits of that section, keeping in hand and under subjection the white conservative element by threats of ostracism in business and society, and having under perfect mastery and control a solid black South, voting, as they used to work, for owners. And masters and their dictate combination will the Democracy, and the Democracy will dictate to the country, and the solidwhite South with the solid black South will govern the country more absolutely than it did in the palmy days of the slave empire.

Respectfully yours,

HUGH J. CAMPBELL.



